

Central Intelligence Agency
Freedom of Information Act Annual Report
FISCAL YEAR 2009

I. Point of Contact for this report:

Delores M. Nelson
Information and Privacy Coordinator
Central Intelligence Agency
Washington D.C. 20505
(703) 613-1287

The electronic link for access to the Report is:

<http://www.foia.cia.gov>

To obtain a copy of the Report in paper form write to the above address.

II. HOW TO MAKE A FOIA REQUEST

1. An individual may make a request for records under the Freedom of Information Act by sending a request to:

FOIA Requester Service Center
Central Intelligence Agency
Washington, D.C. 20505

Alternatively, one may send a request via facsimile to 703-613-3007. We cannot accept FOIA requests via electronic mail.

The mailing address above is the proper office within CIA to receive FOIA requests. Any CIA component receiving what purports to be a request for information under the FOIA will forward that request to this address.

2. The CIA consistently protects, among other things, classified national security information, information relating to intelligence sources and methods, and organizational information from release under the FOIA.

III. ACRONYMS, DEFINITIONS, AND EXEMPTIONS

CADRE - CIA Automated Declassification and Release Environment. A new case management system, deployed in early 2008, used to process FOIA and PA cases.

Administrative Appeal – a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.

Average Number – the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.

Backlog – the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.

Component – for agencies that process requests on a decentralized basis, a “component” is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.

Consultation – the procedure whereby the agency responding to a FOIA request first forwards a record to another agency for its review because that other agency has an interest in the document. Once the agency in receipt of the consultation finishes its review of the record, it responds back to the agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.

Exemption 3 Statute – a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.

FOIA Request – a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a “third-party” request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., “first-party” requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access

provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act “systems of records” or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report.

Additionally, a FOIA request includes records referred to the agency for processing and direct response to the requester. It does not, however, include records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)

Full Grant – an agency decision to disclose all records in full in response to a FOIA request.

Full Denial – an agency decision not to release any records in response to a FOIA request because the records are exempt in their entirety under one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.

Median Number – the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.

Multi-Track Processing – a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests granted expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.

Expedited Processing – an agency will process a FOIA request on an expedited basis when a requester satisfies the requirements for expedited processing as set forth in the statute and in agency regulations.

Simple Request – a FOIA request that an agency using multi-track processing places in its fastest (non-expedited) track based on the low volume and/or simplicity of the records requested.

Complex Request – a FOIA request that an agency using multi-track processing places in a slower track based on the high volume and/or complexity of the records requested.

Partial Grant/Partial Denial – in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.

Pending Request or Pending Administrative Appeal – a request or administrative appeal for which an agency has not taken final action in all respects.

Perfected Request – a request for records which reasonably describes such records and is made in accordance with published rules stating the time, place, fees (if any) and procedures to be followed.

Processed Request or Processed Administrative Appeal – a request or administrative appeal for which an agency has taken final action in all respects.

Range in Number of Days – the lowest and highest number of days to process requests or administrative appeals.

Time Limits – the time period in the statute for an agency to respond to a FOIA request (ordinarily twenty working days from receipt of a perfected FOIA request).

The nine FOIA exemptions are:

Exemption 1: classified national defense and foreign relations information

Exemption 2: internal agency rules and practices

Exemption 3: information that is prohibited from disclosure by another federal law

Exemption 4: trade secrets and other confidential business information

Exemption 5: inter-agency or intra-agency communications that are protected by legal privileges

Exemption 6: information involving matters of personal privacy

Exemption 7: records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial

adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual

Exemption 8: information relating to the supervision of financial institutions

Exemption 9: geological information on wells

IV. EXEMPTION 3 STATUTES

Exemption 3 Statutes Relied upon to Withhold Information

Statute	Type of Information Withheld	Case Citation	Number of Times Relied upon per Component	Total Number of Times Relied upon by Agency
CIA Act of 1949	Among other things, the CIA Act of 1949 authorizes the Agency to protect CIA budget information from disclosure and information relating to the organization, functions, names, official titles, salaries or numbers of personnel employed by CIA, including information relating to intelligence sources and methods.	<u>Halperin v. CIA</u> , 629 F.2d 144 (D.C. Cir. 1980); <u>Minier v. CIA</u> , 88 F.3d 796 (9th Cir. 1996)	1,453	1,453

V. FOIA REQUESTS

Received, Processed and Pending FOIA Requests

	Column 1	Column 2	Column 3	Column 4
	Number of Requests Pending as of Start of Fiscal Year	Number of Requests Received in Fiscal Year	Number of Requests Processed in Fiscal Year	Number of Requests Pending as of End of Fiscal Year
Agency Overall	1,024*	2,863**	3,112**	775**

* Reflects adjustment resulting from transition to new case management system, CADRE.

** Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

B. (1) Disposition of FOIA Requests – All Processed Requests

	Number of Full Grants	Number of Partial Grants/ Partial Denials	Number of Full Denials Based on Exemptions	Number of Full Denials Based on Reasons Other than Exemptions									TOTAL
				No Records Located	All Records Referred to Another Component or Agency	Request Withdrawn	Fee-Related Reason	Records not Reasonably Described	Improper FOIA Request for Other Reason	No CIA Records	Duplicate Request	Other *Explain in chart below	
Agency Overall	363	918	599	555	77	6	1	28	510	0	0	55	3,112

B. (2) Disposition of FOIA Requests – “Other” Reasons for “Full Denials Based on Reasons Other than Exemptions” from Section V, B (1) Chart

B. (3) Disposition of FOIA Requests – Number of Times Exemptions Applied

Component	Description of “Other” Reasons for Denials from Chart B (1) & Number of Times Those Reasons Were Relied upon	TOTAL
Agency Overall	Early appeal; lost; deferred	55

	Ex.1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex.8	Ex. 9
Agency Overall	1,199	81	1,453	5	50	214	1	0	15	18	2	0	0	0

VI. ADMINISTRATIVE APPEALS OF INITIAL DETERMINATIONS OF FOIA REQUESTS

A. Received, Processed and Pending Administrative Appeals

Number of Appeals Pending as of Start of Fiscal Year	Number of Appeals Received in Fiscal Year	Number of Appeals Processed in Fiscal Year	Number of Appeals Pending as of End of Fiscal Year
172*	241*	212*	200*

* Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

B. Disposition of Administrative Appeals – All Processed Appeals

Number Affirmed on Appeal	Number Partially Affirmed & Partially Reversed/Remanded on Appeal	Number Completely Reversed/Remanded on Appeal	Number of Appeals Closed for Other Reasons	TOTAL
170*	17	4	21	212

* Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

C. (1) Reasons for Denial on Appeal – Number of Times Exemptions Applied

Ex. 1	Ex.2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
73	5	78	0	5	4	0	0	3	1	1	0	0	0

C. (2) Reasons for Denial on Appeal – Reasons Other than Exemptions

No Records	Records Referred at Initial Request Level	Request Withdrawn	Fee-Related Reason	Records not Reasonably Described	Improper Request for Other Reasons	Not Agency Record	Duplicate Request or Appeal	Request in Litigation	Appeal Based Solely on Denial of Request for Expedited Processing	Other *Explain in chart below
0	N/A*	0	1	0	N/A*	0	0	4	N/A*	16

*CIA’s Automated Declassification and Release Environment (CADRE) system is not configured to collect this data. Pending availability of resources, the system will be changed to collect this data.

C. (3) Reasons for Denial on Appeal – “Other” Reasons from Section VI, C (2) Chart

Description of “Other” Reasons for Denial on Appeal from Chart C (2) & Number of Times Those Reasons Were Relied upon	TOTAL
<p style="text-align: center;">Case Cancelled</p> <p style="text-align: center;">Includes all cancelled grant code/sub code combinations other than those specifically listed in Section Vic(2)</p>	<p>16</p>

C. (4) Response Time for Administrative Appeals

Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
112	242	0	4,078

C. (5) Ten Oldest Pending Administrative Appeals

	10 th Oldest Appeal	9 th	8 th	7 th	6 th	5 th	4 th	3 rd	2 nd	Oldest Appeal
Date of Receipt of Ten Oldest Appeals	1/22/01	12/28/00	11/24/99	11/10/99	10/27/98	9/8/98	12/1/95	11/29/95	7/10/95	4/26/95
Number of Days Pending	3,174	3,199	3,599	3,613	3,992	4,041	5,053	5,055	5,197	5,272

FOIA & PA REQUESTS: RESPONSE TIME FOR PROCESSED AND PENDING REQUESTS

A. Processed Requests – Response Time for All Processed Perfected Requests

	SIMPLE				COMPLEX				EXPEDITED PROCESSING			
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
Agency Overall	15	37	0	1,775**	51	146	0	5,005	61	117	6	338

**Indicates case that was cross-referenced to a complex case.

B. Processed Requests – Response Time for Perfected Requests in Which Information Was Granted

	SIMPLE				COMPLEX				EXPEDITED PROCESSING			
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
Agency Overall	11	36	0	1,775*	92	216	0	5,005	173	173	7	338

*Indicates case that was cross-referenced to a complex case.

C. Processed Requests – Response Time in Day Increments

Simple Requests

	1-20 Days	21-40 Days	41-60 Days	61-80 Days	81-100 Days	101-120 Days	121-140 Days	141-160 Days	161-180 Days	181-200 Days	201-300 Days	301-400 Days	401+ Days	TOTAL
Agency Overall	939	206	209	72	30	18	9	8	4	3	17	10	15	1,540

Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

Complex Requests

	1-20 Days	21-40 Days	41-60 Days	61-80 Days	81-100 Days	101-120 Days	121-140 Days	141-160 Days	161-180 Days	181-200 Days	201-300 Days	301-400 Days	401+ Days	TOTAL
Agency Overall	405	259	207	125	66	63	46	32	31	21	88	51	178	1,572

Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

Requests Granted Expedited Processing

	1-20 Days	21-40 Days	41-60 Days	61-80 Days	81-100 Days	101-120 Days	121-140 Days	141-160 Days	161-180 Days	181-200 Days	201-300 Days	301-400 Days	401+ Days	TOTAL
Agency Overall	3	0	0	1	0	0	0	0	0	0	2	1	0	7

Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

D. Pending Requests – All Pending Perfected Requests

	SIMPLE			COMPLEX			EXPEDITED PROCESSING		
	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days
Agency Overall	171	93	291	529	333	448	11	127	196

E. Pending Requests – Ten Oldest Pending Perfected FOIA and PA Requests

	10th Oldest Request and Number of Days Pending	9th	8th	7th	6th	5th	4th	3rd*	2nd*	Oldest Request and Number of Days Pending
Agency Overall	1/9/03 2,457	7/27/01 2,987	1/26/01 3,170	9/11/00 3,307	9/11/00 3,307	9/11/00 3,307	9/11/00 3,307	*9/1/99 3,683	*11/23/98 3,965	*10/7/98 4,012

*Privacy Act cases which were not included in the FY08 report.

VIII. REQUESTS FOR EXPEDITED PROCESSING AND REQUESTS FOR FEE WAIVER

A. Requests for Expedited Processing

	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number Adjudicated Within Ten Calendar Days
Agency Overall	12	14	N/A*	N/A*	N/A*

*CIA's Automated Declassification and Release Environment (CADRE) system is not configured to collect this data. Pending availability of resources, the system will be changed to collect this data.

B. Requests for Fee Waiver

	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate
Agency Overall	1*	10*	N/A**	N/A**

*The variance between the FY09 and FY08 data is attributed to migration in FY08 to a new case management system and the reconciliation of data.

**CIA's Automated Declassification and Release Environment (CADRE) system is not configured to collect this data. Pending availability of resources, the system will be changed to collect this data.

IX. FOIA PERSONNEL AND COSTS

	PERSONNEL			COSTS		
	Number of “Full-Time FOIA Employees”	Number of “Equivalent Full-Time FOIA Employees”	Total Number of “Full-Time FOIA Staff” (The sum of Columns 1 & 2)	Processing Costs (At initial request and appeal levels)	Litigation- Related Costs	Total Costs
Agency Overall	12	40.0	52.0	\$10 million	\$1.72 million	\$11.72 million

X. FEES COLLECTED FOR PROCESSING REQUESTS

	Total Amount of Fees Collected	Percentage of Total Costs
Agency Overall	\$516.90	Less than 1%

XI. FOIA REGULATIONS

- The CIA FOIA regulations, including our fee schedule can be found via the following internet address.

<http://www.foia.cia.gov>

XII. BACKLOGS, CONSULTATIONS, AND COMPARISONS

A. Backlogs of FOIA Requests and Administrative Appeals

	Number of Backlogged Requests as of End of Fiscal Year	Number of Backlogged Appeals as of End of Fiscal Year
Agency Overall	592	183

B. Consultations on FOIA Requests – Received, Processed, and Pending Consultations

	Number of Consultations Received from Other Agencies that Were <u>Pending</u> at Your Agency as of <u>Start</u> of the Fiscal Year	Number of Consultations <u>Received</u> from Other Agencies During the Fiscal Year	Number of Consultations Received from Other Agencies that Were <u>Processed</u> by Your Agency During the Fiscal Year	Number of Consultations Received from Other Agencies that Were <u>Pending</u> at Your Agency as of <u>End</u> of the Fiscal Year
Agency Overall	332	895*	1,032*	199*

*Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

C. Consultations on FOIA Requests – Ten Oldest Consultations Received from Other Agencies and Pending at Your Agency

	10th Oldest Consultation and Number of Days Pending	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Consultation and Number of Days Pending
Agency Overall	2/13/06 1,326	9/19/05 1,473	7/14/05 1,540	7/1/05 1,553	3/24/05 1,652	2/11/05 1,693	8/3/04 1,885	6/3/04 1,946	11/24/03 2,138	7/27/01 2,987

D. Comparison of Numbers of Requests from Previous and Current Annual Report – Requests Received, Processed, and Backlogged

	NUMBER OF REQUESTS <u>RECEIVED</u>		NUMBER OF REQUESTS <u>PROCESSED</u>	
	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report
Agency Overall	1,935	2,863 *	1,698	3,112 *

*Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

	Number of Backlogged Requests as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Requests as of End of the Fiscal Year from Current Annual Report
Agency Overall	940	592 *

*Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

E. Comparison of Numbers of Administrative Appeals from Previous and Current Annual Report – Appeals Received, Processed, and Backlogged

	NUMBER OF APPEALS <u>RECEIVED</u>		NUMBER OF APPEALS <u>PROCESSED</u>	
	Number Received During Fiscal Year from Last Year’s Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year’s Annual Report	Number Processed During Fiscal Year from Current Annual Report
Agency Overall	115	241 *	101	212 *

*Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.

	Number of Backlogged Appeals as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Appeals as of End of the Fiscal Year from Current Annual Report
Agency Overall	152	183 *

*Per DOJ instructions to “include PA requests if the FOIA is utilized in any way to process the request,” PA cases are included in the FY09 report. They were not included in the FY08 report.